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*Counsel for Plaintiff*  
*UNITED STATES OF AMERICA*  
*for the use of*  
*MODULAR SPACE CORPORATION*

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA  
for the use of  
MODULAR SPACE CORPORATION,  
Plaintiff,  
v.  
PATRICIA I. ROMERO, INC. and  
FIDELITY AND DEPOSIT COMPANY  
OF MARYLAND,  
Defendants.

Case No.: '19CV0191 BEN KSC

**COMPLAINT**

**Government Collection**

The United States of America, for the use of Modular Space Corporation ("ModSpace"), brings this action for payment of \$172,611.96 for work performed and accepted on a federal project in the State of California. ModSpace asserts a breach of contract claim against Patricia I. Romero, Inc. d/b/a Pacific West Builders ("PacWest") and a Miller Act (40 U.S.C. § 3131, et seq.) payment bond claim against PacWest's

1 surety, Fidelity and Deposit Company of Maryland (“F&D”).

2 **PARTIES**

3 1. ModSpace is a Delaware corporation that provides, among other things,  
4 design-build construction services on federal, state, and private construction projects to  
5 its clients. ModSpace’s principal office is located at 1200 Swedesford Road, Berwyn,  
6 Pennsylvania. As required by the Miller Act, ModSpace asserts its Miller Act payment  
7 bond claim in the name of the United States of America. See 40 U.S.C. § 3133(b)(3)(A).

8 2. Upon information and belief, PacWest is a California corporation with a  
9 principal place of business at 1248 Coolidge Avenue, National City, California 91950.  
10 PacWest is engaged in the business of construction contracting.

11 3. Upon information and belief, F&D is a Maryland corporation with its  
12 principal place of business at 1400 American Lane, Tower I, 18th Floor, Schaumburg,  
13 Illinois 60196. F&D is a surety company generally engaged in the business of furnishing  
14 bonds.

15 **JURISDICTION AND VENUE**

16 4. The Court has subject matter jurisdiction over this action pursuant to 40  
17 U.S.C. §§ 3131 & 3133, 28 U.S.C., § 1332(a), and 28 U.S.C., § 1337(a).

18 5. Venue is proper. See 40 U.S.C. § 3133(b)(3)(B) (directing that this action  
19 be brought “in the United States District Court for any district in which the contract was  
20 to be performed and executed, regardless of the amount in controversy.”).

21 **FACTUAL BACKGROUND**

22 6. Upon information and belief, PacWest executed prime contract number  
23 N62473-11-D-0065 0021 (the “Prime Contract”) with the United States Department of  
24 the Navy (“United States”) to serve as the general contractor for a project known as  
25 MCMH Double Team Clinic, MCB Camp Pendleton project in San Diego County,  
26 California (the “Project”).

27 7. PacWest, as principal, and F&D, as surety, executed a payment bond  
28 (Payment Bond No. 9176779) required by the Miller Act securing payment of labor and

1 materials furnished on the Project (the “Bond”).

2 8. On or about January 23, 2017, PacWest entered into a subcontract (the  
3 “Subcontract”) with ModSpace to design, manufacture, and erect the modular office  
4 trailers for the Project.

5 9. The original Subcontract price was \$1,306,460.00.

6 10. During the course of the Project, PacWest and ModSpace agreed to reduce  
7 the Subcontract price by \$7,922.74, resulting in an adjusted Subcontract price of  
8 \$1,298,537.26.

9 11. ModSpace timely and properly completed its work under the Subcontract  
10 until the project was completed and accepted by the United States.

11 12. To date, PacWest has paid ModSpace \$1,125,925.30, leaving an unpaid  
12 earned Subcontract balance of \$172,611.96.

13 13. ModSpace has made several demands upon PacWest for payment of its  
14 unpaid earned Subcontract balance.

15 14. To date, however, PacWest has failed and/or refused to pay ModSpace its  
16 earned Subcontract balance of \$172,611.96.

17 15. Pursuant to Paragraph 18 of the General Conditions Clauses to Addendum 7  
18 of the Subcontract, ModSpace is entitled to recover its attorneys’ fees and costs if it is the  
19 prevailing party in this action to enforce the Subcontract.

20 16. As a result of PacWest’s nonpayment, ModSpace is entitled to make demand  
21 upon F&D for payment of ModSpace’s earned Subcontract balance of \$172,611.96  
22 pursuant to the Bond.

23 17. ModSpace therefore brings this action on the Bond to recover payment for  
24 work performed by ModSpace and accepted at the Project, for which ModSpace has not  
25 received payment.

26 18. Upon information and belief, PacWest has been paid by the United States for  
27 the work for which ModSpace has demanded payment.

28 19. All conditions precedent to the maintenance of this action have been

1 performed.

2 **FIRST CLAIM FOR RELIEF: BREACH OF CONTRACT**

3 **(ModSpace v. PacWest)**

4 20. ModSpace incorporates by reference and re-alleges the allegations of  
5 paragraphs 1 through 19, inclusive, as though fully set forth herein.

6 21. PacWest failed to perform its contractual obligations under the Subcontract  
7 to timely pay ModSpace its earned Subcontract balance of \$172,611.96.

8 22. PacWest's actions and conduct constitute a material breach of the  
9 Subcontract.

10 23. As a direct and proximate result of PacWest's material breach of the  
11 Subcontract, ModSpace has suffered damages in an amount to be proven at trial, but no  
12 less than \$172,611.96, plus all costs, interests, attorneys' fees and other damages.

13 **WHEREFORE**, ModSpace requests that it be awarded a judgment under Count I  
14 against PacWest thereby entitling ModSpace to recover damages in an amount in excess  
15 of \$172,611.96, plus interest, costs, and attorneys' fees, and such further and additional  
16 relief as the Court may deem just and proper.

17 **SECOND CLAIM FOR RELIEF : MILLER ACT PAYMENT BOND CLAIM**

18 **(United States for the Benefit of ModSpace v. F&D)**

19 24. ModSpace incorporates by reference and re-alleges the allegations of  
20 paragraphs 1 through 19, inclusive, as though fully set forth herein.

21 25. PacWest and ModSpace executed a valid Subcontract pursuant to which  
22 PacWest agreed to pay ModSpace for work performed and accepted at the Project.

23 26. ModSpace fully and completely performed its obligations under the  
24 Subcontract and is entitled to be paid its earned Subcontract balance of \$172,611.96.

25 27. ModSpace is not in breach of the Subcontract and satisfied all conditions  
26 necessary to assert a claim under the Miller Act.

27 28. In breach of the Subcontract, PacWest failed and/or refused to pay the  
28 earned Subcontract balance for Subcontract work which ModSpace performed and which

1 was accepted at the Project.

2 29. ModSpace is a proper claimant under the Bond.

3 30. At least 90 days have elapsed since ModSpace last performed work for  
4 which this claim is made, but one year has not elapsed since ModSpace last performed  
5 work for which this claim is made. See 40 U.S.C. § 3133(b)(1) & (b)(4).

6 31. ModSpace is entitled to payment of the earned – but unpaid – Subcontract  
7 balance of \$172,611.96 due for work performed by ModSpace pursuant to the Miller Act.

8 32. F&D is obligated under the Bond to pay ModSpace for the Subcontract work  
9 performed by ModSpace and for which PacWest has failed and refused to make payment.

10 33. F&D has failed to fulfill its obligation under the Bond to pay ModSpace for  
11 the Subcontract work furnished by ModSpace in furtherance of PacWest's work under  
12 the Prime Contract.

13 34. As PacWest's payment bond surety, F&D's liability extends to all sums  
14 justly due to ModSpace up to the penal sum of the Bond, including, without limitation,  
15 costs, interest, and attorneys' fees.

16 35. ModSpace is entitled to payment in the amount of \$172,611.96, plus interest,  
17 costs and attorneys' fees.

18 **WHEREFORE**, ModSpace requests that it be awarded a judgment under the  
19 Second Claim for Relief against F&D thereby entitling ModSpace to recover damages in  
20 an amount in excess of \$172,611.96, plus interest, costs, and attorneys' fees, and such  
21 further and additional relief as the Court may deem just and proper.

22 Dated: January 28, 2019

23 Joshua Tropper (# 112240)  
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25 BAKER, DONELSON, BEARMAN,  
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*Counsel for Plaintiff UNITED STATES OF  
AMERICA for the use of MODULAR SPACE  
CORPORATION*



## CIVIL COVER SHEET

JS-44 (Rev. 6/17 DC)

<b>I. (a) PLAINTIFFS</b> <b>MODULAR SPACE CORPORATION</b> 1200 Swedesford Road Berwyn, Pennsylvania 19312  (b) COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF <u>Chester County, PA</u> (EXCEPT IN U.S. PLAINTIFF CASES)	<b>DEFENDANTS</b> PATRICIA I. ROMERO, INC. 1248 Coolidge Avenue, National City, California 91950 <b>'19CV0191 BEN KSC</b> FIDELITY AND DEPOSIT COMPANY OF MARYLAND 1400 American Lane, Tower I, 18th Floor, Schaumburg, Illinois 60196  COUNTY OF RESIDENCE OF FIRST LISTED DEFENDANT <u>San Diego County, CA</u> (IN U.S. PLAINTIFF CASES ONLY) <small>NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED</small>
(c) ATTORNEYS (FIRM NAME, ADDRESS, AND TELEPHONE NUMBER) Joshua Tropper (# 112240) jtroppe@bakerdonelson.com BAKER, DONELSON, BEARMAN, CALDWELL & BERKOWITZ, P.C. Monarch Plaza, Suite 1600 3414 Peachtree Road Atlanta, GA 30326	ATTORNEYS (IF KNOWN) Micaela Banach, Esq. Noon Lance Boyer & Banach, LLP 701 Island Avenue, Suite 400 San Diego, CA 92101 Attorneys for Patricia I. Romero, Inc.

<b>II. BASIS OF JURISDICTION</b> (PLACE AN x IN ONE BOX ONLY)	<b>III. CITIZENSHIP OF PRINCIPAL PARTIES</b> (PLACE AN x IN ONE BOX FOR PLAINTIFF AND ONE BOX FOR DEFENDANT) <b>FOR DIVERSITY CASES ONLY!</b>																								
<div style="display: flex; justify-content: space-between;"> <div style="width: 45%;"> <input type="radio"/> 1 U.S. Government Plaintiff         </div> <div style="width: 45%;"> <input type="radio"/> 3 Federal Question (U.S. Government Not a Party)         </div> </div> <div style="display: flex; justify-content: space-between; margin-top: 10px;"> <div style="width: 45%;"> <input type="radio"/> 2 U.S. Government Defendant         </div> <div style="width: 45%;"> <input checked="" type="radio"/> 4 Diversity (Indicate Citizenship of Parties in item III)         </div> </div>	<table style="width:100%; border-collapse: collapse;"> <thead> <tr> <th></th> <th style="text-align: center;">PTF</th> <th style="text-align: center;">DFT</th> <th></th> <th style="text-align: center;">PTF</th> <th style="text-align: center;">DFT</th> </tr> </thead> <tbody> <tr> <td>Citizen of this State</td> <td style="text-align: center;"><input type="radio"/> 1</td> <td style="text-align: center;"><input checked="" type="radio"/> 1</td> <td>Incorporated or Principal Place of Business in This State</td> <td style="text-align: center;"><input type="radio"/> 4</td> <td style="text-align: center;"><input type="radio"/> 4</td> </tr> <tr> <td>Citizen of Another State</td> <td style="text-align: center;"><input checked="" type="radio"/> 2</td> <td style="text-align: center;"><input type="radio"/> 2</td> <td>Incorporated and Principal Place of Business in Another State</td> <td style="text-align: center;"><input type="radio"/> 5</td> <td style="text-align: center;"><input type="radio"/> 5</td> </tr> <tr> <td>Citizen or Subject of a Foreign Country</td> <td style="text-align: center;"><input type="radio"/> 3</td> <td style="text-align: center;"><input type="radio"/> 3</td> <td>Foreign Nation</td> <td style="text-align: center;"><input type="radio"/> 6</td> <td style="text-align: center;"><input type="radio"/> 6</td> </tr> </tbody> </table>		PTF	DFT		PTF	DFT	Citizen of this State	<input type="radio"/> 1	<input checked="" type="radio"/> 1	Incorporated or Principal Place of Business in This State	<input type="radio"/> 4	<input type="radio"/> 4	Citizen of Another State	<input checked="" type="radio"/> 2	<input type="radio"/> 2	Incorporated and Principal Place of Business in Another State	<input type="radio"/> 5	<input type="radio"/> 5	Citizen or Subject of a Foreign Country	<input type="radio"/> 3	<input type="radio"/> 3	Foreign Nation	<input type="radio"/> 6	<input type="radio"/> 6
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Citizen or Subject of a Foreign Country	<input type="radio"/> 3	<input type="radio"/> 3	Foreign Nation	<input type="radio"/> 6	<input type="radio"/> 6																				

## IV. CASE ASSIGNMENT AND NATURE OF SUIT

(Place an X in one category, A-N, that best represents your Cause of Action and one in a corresponding Nature of Suit)

<input checked="" type="radio"/> <b>A. Antitrust</b>  <input type="checkbox"/> 410 Antitrust	<input type="checkbox"/> <b>B. Personal Injury/Malpractice</b>  <input type="checkbox"/> 310 Airplane <input type="checkbox"/> 315 Airplane Product Liability <input type="checkbox"/> 320 Assault, Libel & Slander <input type="checkbox"/> 330 Federal Employers Liability <input type="checkbox"/> 340 Marine <input type="checkbox"/> 345 Marine Product Liability <input type="checkbox"/> 350 Motor Vehicle <input type="checkbox"/> 355 Motor Vehicle Product Liability <input type="checkbox"/> 360 Other Personal Injury <input type="checkbox"/> 362 Medical Malpractice <input type="checkbox"/> 365 Product Liability <input type="checkbox"/> 367 Health Care/Pharmaceutical Personal Injury Product Liability <input type="checkbox"/> 368 Asbestos Product Liability	<input type="checkbox"/> <b>C. Administrative Agency Review</b>  <input type="checkbox"/> 151 Medicare Act  <u>Social Security</u> <input type="checkbox"/> 861 HIA (1395ff) <input type="checkbox"/> 862 Black Lung (923) <input type="checkbox"/> 863 DIWC/DIWW (405(g)) <input type="checkbox"/> 864 SSID Title XVI <input type="checkbox"/> 865 RSI (405(g)) <u>Other Statutes</u> <input type="checkbox"/> 891 Agricultural Acts <input type="checkbox"/> 893 Environmental Matters <input type="checkbox"/> 890 Other Statutory Actions (If Administrative Agency is Involved)	<input type="checkbox"/> <b>D. Temporary Restraining Order/Preliminary Injunction</b>  Any nature of suit from any category may be selected for this category of case assignment.  *(If Antitrust, then A governs)*
<input checked="" type="radio"/> <b>E. General Civil (Other)</b> OR <input type="radio"/> <b>F. Pro Se General Civil</b>			
<u>Real Property</u> <input type="checkbox"/> 210 Land Condemnation <input type="checkbox"/> 220 Foreclosure <input type="checkbox"/> 230 Rent, Lease & Ejectment <input type="checkbox"/> 240 Torts to Land <input type="checkbox"/> 245 Tort Product Liability <input type="checkbox"/> 290 All Other Real Property  <u>Personal Property</u> <input type="checkbox"/> 370 Other Fraud <input type="checkbox"/> 371 Truth in Lending <input type="checkbox"/> 380 Other Personal Property Damage <input type="checkbox"/> 385 Property Damage Product Liability	<u>Bankruptcy</u> <input type="checkbox"/> 422 Appeal 27 USC 158 <input type="checkbox"/> 423 Withdrawal 28 USC 157  <u>Prisoner Petitions</u> <input type="checkbox"/> 535 Death Penalty <input type="checkbox"/> 540 Mandamus & Other <input type="checkbox"/> 550 Civil Rights <input type="checkbox"/> 555 Prison Conditions <input type="checkbox"/> 560 Civil Detainee – Conditions of Confinement  <u>Property Rights</u> <input type="checkbox"/> 820 Copyrights <input type="checkbox"/> 830 Patent <input type="checkbox"/> 835 Patent – Abbreviated New Drug Application <input type="checkbox"/> 840 Trademark	<u>Federal Tax Suits</u> <input type="checkbox"/> 870 Taxes (US plaintiff or defendant) <input type="checkbox"/> 871 IRS-Third Party 26 USC 7609  <u>Forfeiture/Penalty</u> <input type="checkbox"/> 625 Drug Related Seizure of Property 21 USC 881 <input type="checkbox"/> 690 Other  <u>Other Statutes</u> <input type="checkbox"/> 375 False Claims Act <input type="checkbox"/> 376 Qui Tam (31 USC 3729(a)) <input type="checkbox"/> 400 State Reapportionment <input type="checkbox"/> 430 Banks & Banking <input type="checkbox"/> 450 Commerce/ICC Rates/etc. <input type="checkbox"/> 460 Deportation	<input type="checkbox"/> 462 Naturalization Application <input type="checkbox"/> 465 Other Immigration Actions <input type="checkbox"/> 470 Racketeer Influenced & Corrupt Organization <input type="checkbox"/> 480 Consumer Credit <input type="checkbox"/> 490 Cable/Satellite TV <input type="checkbox"/> 850 Securities/Commodities/Exchange <input type="checkbox"/> 896 Arbitration <input type="checkbox"/> 899 Administrative Procedure Act/Review or Appeal of Agency Decision <input type="checkbox"/> 950 Constitutionality of State Statutes <input type="checkbox"/> 890 Other Statutory Actions (if not administrative agency review or Privacy Act)

<input type="radio"/> <b>G. Habeas Corpus/ 2255</b>  <input type="checkbox"/> 530 Habeas Corpus – General <input type="checkbox"/> 510 Motion/Vacate Sentence <input type="checkbox"/> 463 Habeas Corpus – Alien Detainee	<input type="radio"/> <b>H. Employment Discrimination</b>  <input type="checkbox"/> 442 Civil Rights – Employment (criteria: race, gender/sex, national origin, discrimination, disability, age, religion, retaliation)  <i>*(If pro se, select this deck)*</i>	<input type="radio"/> <b>I. FOIA/Privacy Act</b>  <input type="checkbox"/> 895 Freedom of Information Act <input type="checkbox"/> 890 Other Statutory Actions (if Privacy Act)  <i>*(If pro se, select this deck)*</i>	<input type="radio"/> <b>J. Student Loan</b>  <input type="checkbox"/> 152 Recovery of Defaulted Student Loan (excluding veterans)
<input type="radio"/> <b>K. Labor/ERISA (non-employment)</b>  <input type="checkbox"/> 710 Fair Labor Standards Act <input type="checkbox"/> 720 Labor/Mgmt. Relations <input type="checkbox"/> 740 Labor Railway Act <input type="checkbox"/> 751 Family and Medical Leave Act <input type="checkbox"/> 790 Other Labor Litigation <input type="checkbox"/> 791 Empl. Ret. Inc. Security Act	<input type="radio"/> <b>L. Other Civil Rights (non-employment)</b>  <input type="checkbox"/> 441 Voting (if not Voting Rights Act) <input type="checkbox"/> 443 Housing/Accommodations <input type="checkbox"/> 440 Other Civil Rights <input type="checkbox"/> 445 Americans w/Disabilities – Employment <input type="checkbox"/> 446 Americans w/Disabilities – Other <input type="checkbox"/> 448 Education	<input checked="" type="radio"/> <b>M. Contract</b>  <input type="checkbox"/> 110 Insurance <input type="checkbox"/> 120 Marine <input type="checkbox"/> 130 Miller Act <input type="checkbox"/> 140 Negotiable Instrument <input type="checkbox"/> 150 Recovery of Overpayment & Enforcement of Judgment <input type="checkbox"/> 153 Recovery of Overpayment of Veteran's Benefits <input type="checkbox"/> 160 Stockholder's Suits <input checked="" type="checkbox"/> 190 Other Contracts <input type="checkbox"/> 195 Contract Product Liability <input type="checkbox"/> 196 Franchise	<input type="radio"/> <b>N. Three-Judge Court</b>  <input type="checkbox"/> 441 Civil Rights – Voting (if Voting Rights Act)

**V. ORIGIN**  
☒ 1 Original Proceeding  
 ☐ 2 Removed from State Court  
 ☐ 3 Remanded from Appellate Court  
 ☐ 4 Reinstated or Reopened  
 ☐ 5 Transferred from another district (specify)  
 ☐ 6 Multi-district Litigation  
 ☐ 7 Appeal to District Judge from Mag. Judge  
 ☐ 8 Multi-district Litigation – Direct File

**VI. CAUSE OF ACTION (CITE THE U.S. CIVIL STATUTE UNDER WHICH YOU ARE FILING AND WRITE A BRIEF STATEMENT OF CAUSE.)**  
 Miller Act (40 U.S.C. § 3131, et seq.) / Breach of Contract

<b>VII. REQUESTED IN COMPLAINT</b>	CHECK IF THIS IS A CLASS ACTION UNDER F.R.C.P. 23 <input type="checkbox"/>	DEMAND \$ 172,611.96 JURY DEMAND:	Check YES only if demanded in complaint YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>
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<b>VIII. RELATED CASE(S) IF ANY</b>	(See instruction)	YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>	If yes, please complete related case form
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DATE: 01/28/2019	SIGNATURE OF ATTORNEY OF RECORD: /s/ Joshua Tropper
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**INSTRUCTIONS FOR COMPLETING CIVIL COVER SHEET JS-44**  
 Authority for Civil Cover Sheet

The JS-44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and services of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. Listed below are tips for completing the civil cover sheet. These tips coincide with the Roman Numerals on the cover sheet.

- I.** COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF/DEFENDANT (b) County of residence: Use 11001 to indicate plaintiff if resident of Washington, DC, 88888 if plaintiff is resident of United States but not Washington, DC, and 99999 if plaintiff is outside the United States.
- III.** CITIZENSHIP OF PRINCIPAL PARTIES: This section is completed only if diversity of citizenship was selected as the Basis of Jurisdiction under Section II.
- IV.** CASE ASSIGNMENT AND NATURE OF SUIT: The assignment of a judge to your case will depend on the category you select that best represents the primary cause of action found in your complaint. You may select only one category. You must also select one corresponding nature of suit found under the category of the case.
- VI.** CAUSE OF ACTION: Cite the U.S. Civil Statute under which you are filing and write a brief statement of the primary cause.
- VIII.** RELATED CASE(S), IF ANY: If you indicated that there is a related case, you must complete a related case form, which may be obtained from the Clerk's Office.

Because of the need for accurate and complete information, you should ensure the accuracy of the information provided prior to signing the form.